# 2020 Prince Edward Island Lamps Recycling Program Annual Report

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Submitted to:

Prince Edward Island Department of Environment, Energy and Climate Action

Submitted by:

**Product Care Association of Canada** 



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#### 1. About Product Care Association

Product Care Association of Canada ("Product Care") is a federally incorporated, not-for-profit product stewardship association formed in response to stewardship regulations and is governed by a multi-sector industry board of directors. Product Care manages paint, household hazardous waste, smoke and carbon monoxide alarms and other lamp industry stewardship programs in various provinces in Canada.

Product Care has an approved lamp product stewardship plan with the Prince Edward Island Department of Department of Environment, Water and Climate Change under the *Materials Recycling Regulations* ("Regulation") of the *Environmental Protection Act*. The PEI Lamp Recycling Program ("Program") began in April 2015. On November 18, 2019, the Product Care Program Plan was renewed for another 5 year period.

Product Care's members are the "brand owners" (manufacturers, distributors, first sellers and retailers) obligated by the Regulation. The Program is open to any brand owner to join.

Product Care operates lamp product stewardship programs in three other provinces: British Columbia (BC), Manitoba (MB) and Quebec (the program in Quebec is branded as RecycFluo).

Product Care also operates the Paint Recycling Stewardship Program in Prince Edward Island.

#### 1.1. Report Period

This report covers the reporting period from January 1, 2020 to December 31, 2020.

#### 1.2. Program Summary

The Program offers collection sites, free of charge, throughout the province where consumers and businesses can bring unwanted/burned out lamps. Most collection sites are operated by Island Waste Management Corporation (IWMC) under contract to Product Care. In addition to the IWMC collection sites, a retailer, Home Hardware, in Charlottetown, is also a collection site under the Program. Residents and businesses can return any type of whole lamps to any of the six IWMC collection sites. The Home Hardware store only accepts lamps from the residential sector.

Product Care supplies collection sites with standard recyclable collection boxes and metal drums for collection of debris from broken lamps. A hauler contracted by the Program collects the filled boxes from the collection sites and delivers collection supplies to the collection sites. The full collection containers are shipped to a processor for recycling. Additional elements of the Program managed by Product Care include revenue management, communications and administration.

An Environmental Handling Fees (EHF) is applied to each regulated lamp product sold into the province, providing funding to manage the Program (see Appendix 1). There were no changes to the fee rates in 2020.

#### 1.3. Accepted Products

The Program is designed to collect and manage end-of-life intact (whole) lamps. The Program includes the following common categories of lamps, whether they are marketed for residential, industrial or commercial purposes. This list is subject to change by Product Care.

- Fluorescent Tubes Fluorescent tubes come in different lengths (4 feet, 8 feet, etc.), diameters (T5, T8 and T12) and light output. The majority of tubes are straight, but some may be curved or shaped.
- Compact Fluorescent Lamps (CFLs) Fluorescent bulbs that are typically similar in size and are intended to replace an incandescent (traditional) light bulb, including pin-type sockets, covered CFLs and various output wattages.
- High Intensity Discharge Lamps (HID), non-mercury and mercury containing lamps Includes mercury vapor, metal halide, high- or low-pressure sodium and UV lamps.
- Incandescent and Halogen lamps Filament lamps of all shapes, sizes and wattages.
- Light Emitting Diode (LED) lamps Solid-state lamps used for specialty purposes and conventional lighting applications.
- Miniature Bulb Package Miniature bulbs are small or very small bulbs. They can be LED, incandescent, halogen or neon and are typically designed and sold as replacement bulbs.

Lamp products can be sold as replacement lamps or integrated into a product intended to illuminate an area (such as a fixture, a flashlight, etc.). When sold integrated into such a product, the lamp portion of the product must be designed to be able to be removed from that product by the end user to be recycled. Lamps that are sold integrated into products that meet this requirement are included in the Program.

The Program is designed to collect and manage whole lamps and not crushed lamps. A limited amount of incidental breakage of lamps is accepted by the Program, provided the broken lamps are packaged in accordance with the requirements of the Program.

The Program includes lamp products manufactured by existing brand owners as well as orphan products (those that are no longer in production or which the manufacturer is no longer producing) if their function was the same as products accepted in the Program.

#### 1.4. Non-Program Material

Non-program materials are products other than the lamp products listed above. Minimization of non-program material is achieved through a comprehensive program of public education, signage, and collection facility staff training. Non-program material includes, but is not limited to, the following:

- All types of fixtures
- Ballasts
- Any other lighting products (Products containing lights with a primary purpose that is not to illuminate or assist in the illumination of space (e.g., germicidal lamps)).
- Lamps integrated into products that are not intended for removal/replacement by end users. Due to technological modifications, this exclusion may be subject to review.

#### 2. Brand Owner Sales Information

Program members reported total sale of 476,137 units of program products in PEI from January 1 to December 31, 2020, as shown below in Table 1.

**Table 1: Total Units Sold by Category** 

	Fluorescent tubes	Compact Fluorescent Lights (CFL)	LED	HID and Other	Incandescent/ Halogen	Mini bulbs package	Total
Units	50,312	20,824	237,189	2,173	137,886	27,753	476,137

#### 3. Collection

The following section provides the total amount of lamps collected in PEI, as well as the location of collection sites.

## 3.1. Total Amount of Lamps Collected

Table 2 shows the total number of lamp units by category collected by the Program in 2020.

Table 2: Total Units of Lamps Collected in 2020

	Fluorescent tubes	Compact Fluorescent Lights (CFL)	LED	HID and Other	Incandescent/ Halogen	Mini bulbs package	Total
Units	43,567	9,722	2, 313	1,446	12,398	300	69,746

Collections were impacted by the pandemic. Due to restrictions, Waste Watch Drop-Off Centers (WWDC) were not able to accept lamps as of March 23rd, 2020. The restriction was lifted on June 1st.

#### 3.2. Collection Sites

As of December 31, 2020, seven collection sites participated in the Program: six collection sites operated and managed by IWMC and one retail location. Table 3 lists all collection sites and appendix 2 presents the online tool for residents to find their closest collection site - https://www.productcare.org/recycling-locator/.

**Table 3: 2020 PEI Lamp Collection Sites** 

Collection Sites	Address	City
GreenIsle	8 Superior Crescent	Charlottetown
Brockton	2202 Dock Road Route # 150	Brockton
New London	10142 Route #6	New London

Collection Sites	Address	City
Murray River	378 Cape Bear Road Route #18	Murray River
Dingwells Mills	100 Selkirk Road Route #309	Dingwells Mills
EPWMF	29786 Route #2	Wellington Center
Home Hardware	115 St Peters Rd.	Charlottetown

#### 4. Processing

## 4.1. Lamps Processed

All lamps collected through the Program were sent to Quebec for processing. In 2020, a total 69,746 whole lamps were recycled, representing all lamps collected during the year. The Program's processor is required to conform to Product Care's Processor Standards.

#### 4.2. Disposal Method Descriptions

The following sections describe each method the Program used to reuse, recycle, or otherwise treat or dispose of lamp products.

#### Reuse

The Program is designed to manage end-of-life lamp products that no longer work and cannot be reused. Consequently, no lamps collected through the Program were reused.

# Recycling

Collected Program Products were broken down into their component parts in a controlled environment. The resulting glass, ceramic and metal components were recovered as commodities. The metal components (including electronics, which are miniature ballasts integrated in the base of some compact fluorescent lamps) were sent to smelters. Glass and ceramics were sent to a glass recycler to be used for sand blasting.

#### **Secure Landfill**

During the separation of the components, the mercury and the phosphor powder were collected in drums. The contents of the drums are sent to a waste management company in Quebec where they are encapsulated into a concrete-like material and securely landfilled. Although the mercury can be removed from the phosphor powder by retort, the market for recycled mercury has been greatly reduced in the last few years due to regulatory restrictions. These restrictions include a US ban on mercury exports, which has limited the availability of recycling options for mercury.

#### 4.3. Design for Environment

Lighting product producers continue working to reduce the environmental impact of lighting products through innovative product design and technology. New design and technology have addressed environmental concerns by reducing material use, increasing lamp life, increasing energy efficiency and increasing recycling rates.

Over the past couple of years, the primary focus has been on increasing the use of energy efficient and long life LED lamp technology. The advancement of LED lighting technology is having a significant impact on the lighting market as a whole. Manufacturers are focusing most of their efforts in this area and no longer spending research energy on expanding any of the traditional product lines of CFL, linear fluorescent, HID, incandescent or halogen. Acceptance of LED technologies has greatly increased as prices decrease. In fact, the acceptance and adaptation to LED technology has been much more rapid and widespread than most industry experts would have forecasted some years ago.

Due to the significantly longer lifespan of LED lights, sales have decreased for other traditional lighting technologies, such as halogen, incandescent, fluorescent, and HID lights. A review of lamp sales trends from the past three years reveals declining sales in all lamp categories, with the exception of LED lamp categories. According to members of Product Care's Light Recycling Advisory Committee, it can be expected that declining sales trends will continue for mercury containing lamps. In particular, sales of CFLs have experienced a decline at a faster rate than anticipated. The Advisory Committee foresees that CFLs will likely be eliminated from the market within the next two to three years. Furthermore, it is anticipated that fluorescent tubes will follow CFLs and likely be eliminated from the market in the next five to ten years. As older lighting technologies are eliminated from the market, the Advisory Committee expects that they will be replaced by LED lamp technologies. LEDs contain no mercury and have an even longer life of about 15,000-20,000 hours. Most CFLs, in comparison, only have an average life of 10,000 hours. It is expected that we will also likely see more and more integration of LEDs into fixtures.

The shift to more energy efficient and longer lasting lighting technology is clear. Most LED lamps are more than 50% more efficient than CFL lamps, reducing electricity use and reducing pollution from power generation. These changes all help to decrease the impact on the environment, with longer life lamps helping to reduce waste, make lamps less hazardous and reducing the size of lamps thereby reducing the amount of materials required to manufacture them and minimizing waste.

#### 5. Communication and Public Education

In 2020, in partnership with IWMC, Product Care implemented a number of different methods to raise consumer awareness of the Program. The following section provides details regarding communication and public education activities in 2020.

Communications and education activities were impacted by the pandemic—most advertising was paused between March and June 2020 due to lock down restrictions.

#### 5.1. Website

The Product Care website includes the following content about the Program:

- "Find a Recycling Location" tool (a searchable map displaying collection sites and drop-off events See Appendix 2
- Collection site hours of operations
- Accepted and not accepted products
- Consumer videos showing the product management approach for lights
- Program member support section with news and updates
- Other information (e.g., a description of the Program, annual reports)

An estimated 233,065 unique visitors accessed ProductCare.org during the 2020 calendar year. The Prince Edward Island section (including sub-sections for accepted products and fee information) received 2,619 total page views. In addition, there were a total of 1,743 unique visits (110% increase over last year) to the "Find a Recycling Location" tool from consumers in Prince Edward Island.

In March, to address the impacts of the pandemic, a web banner was posted on the Product Care website, advising consumers to contact collection sites directly to confirm hours of operation and safety protocols. The banner remained through 2020. See Appendix 2

#### 5.2. Program Hotline

PCA and IWMC continued to operate a toll-free "hotline" for consumers to obtain information about the Program.

#### 5.3. Partnerships

Product Care continued to contract with IWMC to promote the Program in the province throughout the year by implementing the following tactics:

- **1. Waste Watch News:** Newsletters were distributed to Island residences (including seasonal dwellings and apartment units) in June and December through Canada Post. These newsletters were available in English and French and contained a summarized sorting guide, including information on lighting products and recycling. A total of 65,000 newsletters were distributed each time.
- **2. Interactive Sorting Guide:** The IWMC website provided a webpage with information on specific products, including steps for sorting recyclables into the correct stream and an interactive sorting guide. The page also included a direct link to the Program's website for a complete list of accepted and excluded products. Hard copies of the sorting guide were made available in English, French, Mandarin, and Arabic. They were also produced in poster size for display at businesses, community organizations and multifamily dwellings. The sorting guide was also made available to new residents.
- **3. Business Customers:** Business Guides helped the industry, commercial and institutional sectors manage waste. IWMC included Sorting Guides when distributing the Business Participant Guide. Sorting information for the business sector was also obtainable from IWMC's website.

- **4. Customer Service Inquiries:** In addition to the Program hotline operated by Product Care, IWMC's Customer Service Centre operated a toll-free line where consumers could call in to request more information regarding the disposal of various recyclables, including lights. IWMC receives an average of 50,000 calls every year and also answers queries through e-mail and IWMC's Facebook page.
- **5. Corporate Annual Report:** Information on light recycling was highlighted in IWMC's Annual Report. This report was tabled in the Legislature, and the most current report made available on the IWMC website.
- **6. Sorting Game:** A bilingual sorting game included a light bulb icon on its Special Disposal panel (see <u>Appendix 5</u>) and was widely used by audiences of every age (day care, schools, community college, English as a Second Language sessions, and community groups).
- **7. Presentations & Tours:** IWMC made presentations about the program to 620 residents between January and mid-March 2020. Though in-person activities were limited due to the COVID-19 pandemic, IWMC participated in two community events targeting new residents: Canada School and a Neighbour-to-Neighbour Welcome Day.
- **8. Website:** A link to product care.org was available through IWMC's website. In addition, IWMC launched a new website in the summer of 2020, which included an enhanced sorting tool displaying program information.

#### 5.4. Digital Advertising

All digital campaigns reached the entire province.

- **1. Google Search Advertising Campaign**: A search advertising campaign served lights ads to provincial residents based on an extensive list of keyword searches relevant to the Program.
- **2.** Facebook and Instagram Content Strategy: Content on Facebook and Instagram focused on light recycling, special waste and the recycling community in general.
- **3.** Targeted blog posts: Blog posts were targeted at relevant audience members including, but not limited to, homeowners, heads of households, and environmentally-inclined individuals. Topics included specific information on lights recycling, "do it yourself" ("DIY") content, renovation tips, and sustainability best practices. All posts included a call-to-action to find a local collection site or interact with the brand on social media. Collectively, these posts received 31,898 views.

See Appendix 3.

#### 5.5. Point of Sale (PoS) and Point of Return (PoR) Materials

In 2020, Product Care distributed both PoS and PoR materials as requested by retailers and collection sites. General program awareness posters were made available for reorder through the online order form.

See Appendix 4

# 6. Financial Information

The following is a summary of the Program's finances for the 2020 reporting year.

2020 Revenue and Expenses	(\$'000s)
Total Revenue	82
Total Operating Expenses	* 49
Program Operation	36
Program Administration	5
Education, Public Awareness	2
Regulatory	5
Surplus/Deficit from Operations	33
Cumulative Surplus (Reserve)	98

<sup>\*</sup> Note : Operating expenses do not add up to values shown due to rounding.

# **Appendix 1: Environmental Handling Fee Rates**

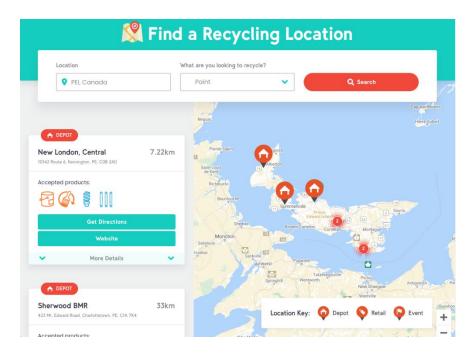
Accepted Lamp Products	Rates <sup>1</sup>
Fluorescent Tubes measuring ≤ 2 feet	\$0.30
Fluorescent Tubes measuring > 2 feet and ≤ 4 feet	\$0.50
Fluorescent Tubes measuring > 4 feet	\$1.00
Compact Fluorescent Lights (CFL)/Screw-in induction lamps	\$0.20
Light Emitting Diodes (LED)	\$0.15
High Intensity Discharge (HID), Special purpose and Other	\$1.10
Incandescent / Halogen	\$0.05
Miniature Bulb Package	\$0.10

-

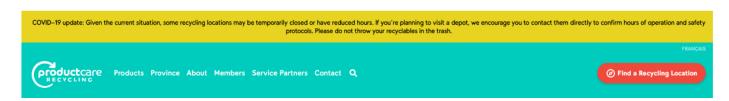
<sup>&</sup>lt;sup>1</sup> The Program has not had a change rates since 2015.

# **Appendix 2: Recycling Locator Tools**

Below is a snapshot of the "Find a Recycling Location" tool located at productcare.org.



#### **COVID-19** website banner



# **Appendix 3: Digital Advertising Activities**

## **Google Search Ads**

Ad · www.productcare.org/recycling

Recycle Old Light Bulbs Today | Find A DropOff Site Near You

Recycle your lights at drop-off sites across PEI. Free-to-use recycling locations are located throughout the province.

## **Sample Facebook and Instagram posts**





## Website blog posts



# **Appendix 4: PoS and PoR Materials**

#### General program awareness posters



#### Lights rack card





# Appendix 5: IWMC partnership materials

# **IWMC Sorting Guide**

ITEM	DESCRIPTION	FREE Disposal Options for HOMEOWNERS	Disposal Options for BUSINESSES (some items require a disposal fee)
Cell Phones	Any type 🕠 🕼	Visit recycleMYelectrones.ca/pei or www.recyclemycell.ca for drop-off locations or take to a WWDC.	Visit recycleMYelectroncs.ca/pei or www.recyclemycell.ca for drop-off locations. Accepted FREE at WWDOs.
Household Hazardous Waste (HHW)	fuel (gasoline, kerosene, etc.) herbicides, herbicides, sillicone, caulking, adhesives aerosol cans (with contents) items with mercury products      fuel (gasoline, herbicides, herbicides, insecticides items with mercury products	WWDC - Must be in sealed original container. Jerry cans (or other containers) used for transporting must be left behind with contents	Businesses must dispose of hazardous material through a hazardous waste carrier. (Search "Chemicals" on Interactive Sorting Guide at www.iwmc.pe.ca for list of carriers)
Ink Cartridges	Laser or ink jet	Accepted at most electronic retailers or WWDC	Search online for "ink cartridge recycling" or accepted at most electronic retailers
Large Bulky Furniture	Material larger than 4 ft. or heavier than 50 lb. such as sofas, tables, china cabinets, mattresses, patio furniture, etc.	WWDC	WWDC - Waste disposal fee will apply
Propane Tanks	30 lb. or less:	Propane tank exchange location or WWDC	Propane tank exchange location
	Over 30 lb.:	Propane dealer	Propane dealer
	Oylinders:	WWDC	WWDC (disposal fee applies)
Tires	MUST be removed from rims	WWDC (disposal fee applies to tires with rims)	Return to place of purchase or WWDC (tires without rims are FREE; disposal fee applies to tires with rims)
White Goods	Appliances (stoves, washers, dishwashers, hot water tanks, etc.)	WWDC	WWDC-FREE
Automotive Lead Acid Batteries	Anysize	Accepted at place of purchase, scrap metal dealers or at WWDC	Visit www.canadianbatteryassociation.ca for drop-off locations. Also accepted <b>FREE</b> at WWDC.
Batteries	Rechargeable and non-rechargable batteries (i.e. AAA, AA, C, D, button type, lithium, etc.)	Visit www.call2recycle.ca for packaging directions and drop-off locations. Also accepted FREE at WWDOs	Visit www.call2recycle.ca for packaging directions and drop-off locations. Also accepted FREE at WWDOs
Electronics Light Bulbs	Cell phones & mobile devices, televisions, audio systems, computers & peripherals, home theatres, cameras, e-books, moderns, storage drivers, video game systems, GPS, microwave ovens, etc.	Visit recycleMYelectroncs.calpei for drop-off locations or take to a WWDC - FREE (call in advance for more than 25 items)	Visit recycleMYelectroncs.ca/pei for drop-off locations or take to a WWDC - FREE (call in advance for more than 25 items)
	All lights that can be removed from fixture, i.e. LEDs, halogens, Fluorescent (CFLs, linear, u-tubes, etc.), high intensity bulbs, incandescents	Visit www.productcare.org for drop-off locations or take to WWDC	See www.productcare.org for locations or WWDC - FREE (call in advance for more than 16 bulbs)
Medications  Motor Oil /	Prescriptions, over-the-counter drugs (pain & cold medications, etc.), natural health products (vitamins & mineral supplements, etc.)	Participating pharmacies (see www.healthsteward.ca)	Hazardous waste carrier (search "Chemicals" on Interactive Sorting Guide at www.lwmc.pe.ca for list of carriers )
Motor Oil / Automotive Antifreeze	Oil fluids, containers, & oil filters; automotive antifreeze fluids and containers, aerosol containers for propelled lubricant and brake cleaner (quantities & container sizes less than 50L)	Return to a collection facility (see www.uoma-atlantic.com) orto a WWDC	Return to a collection facility (see www.uoma-atlantic.com) or WWDC - FREE
Needles / Syringes	Needles, syringes, needle tips, lancets, insulin pens, and other sharps	Pick up free sharps container at participating pharmacies (www.healthsteward.ca). When container is full, return to pharmacy for disposal	See www.iwmc.pe.ca (Interactive Sorting Guide) for options
Paint Products	Paints, stains, etc. AND empty paint containers	Visit www.productcare.org for drop-off locations or take to WWDC	FREE at WWDCs. Visit www.productcare.org

# **IWMC Sorting Game**

